CITY OF LLOYDMINSTER CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

2017

MAYOR

Gerald Aalbers

COUNCILORS

Ken Baker Stephanie Brown Munro Aaron Buckingham Michael Diachuk Glenn Fagnan Jonathon Torresan

CITY MANAGER

Dion Pollard

AUDITORS Wilkinson Livingston Stevens LLP

CONSOLIDATED FINANCIAL STATEMENTS DECEMBER 31, 2017

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INDEPENDENT AUDITOR'S REPORT

To the Mayor and Councilors of the City of Lloydminster

We have audited the accompanying financial statements of the City of Lloydminster, which comprise the consolidated statement of financial position as at December 31, 2017, and the consolidated statements of operations and accumulated surplus, remeasurement gains and losses, change in net financial assets and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of the City of Lloydminster as at December 31, 2017, the results of its operations, change in its net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Wilkinson Liningston Stevens LAP

Lloydminster, Alberta June 25, 2018

Chartered Accountants

CONSOLIDATED STATEMENT OF FINANCIAL POSITION DECEMBER 31, 2017

	2017	2016
Financial Assets Cash and temporary investments (Note 3)	46,560,818	25,300,106
Receivables	40,500,010	23,300,100
Taxes and grants in lieu of taxes (Note 4) Trade and other receivables (Note 4)	1,806,009 8,135,875	1,682,405 8,913,587
Land and inventories for resale (Note 5)	17,532,992	18,731,349
Investments (Note 6)	5,197,088	5,116,845
	79,232,782	59,744,292
Financial Liabilities		
Accounts payable and accrued liabilities Deposit liabilities	10,699,739 708,139	6,213,346 663,450
Deferred revenue (Note 7)	8,354,953	2,010,013
Employee benefit obligations (Note 8)	1,286,190	1,417,334
Provision for landfill closure and post-closure costs (Note 11)	1,074,490	946,467 39,333,193
Long-term debt (Note 12) Obligations under capital lease (Note 13)	37,231,425 39,090	73,355
Liability for contaminated sites (Note 14)	305,824	
	59,699,850	50,657,158
Net Financial Assets (Page 7)	19,532,932	9,087,134
Non-Financial Assets		
Inventory for consumption	681,967	552,154
Prepaid expenses Tangible capital assets (Schedule 1)	324,140 <u>472,434,844</u>	492,640 <u>475,834,342</u>
	<u>473,440,951</u>	<u>476,879,136</u>
Accumulated Surplus	\$ <u>492,973,883</u>	\$ <u>485,966,270</u>
Represented by:		
Surplus	466,735,750	466,365,751
Internal reserve funds (Note 19) Restricted reserve funds (Note 20)	21,601,667 <u>4,636,466</u>	15,897,593 <u>3,706,926</u>
Accumulated surplus from operations (Page 4) (Note 17)	492,973,883	485,970,270
Accumulated remeasurement gains (losses) (Page 6)		(4,000)
	\$ <u>492,973,883</u>	\$ <u>485,966,270</u>

Contingent Liability (Note 22)

Approved On Behalf Of Council

Mihlant 1 Mayor Deputy Maye

CONSOLIDATED STATEMENT OF OPERATIONS AND ACCUMULATED SURPLUS YEAR ENDED DECEMBER 31, 2017

	Budget (Unaudited)	2017	2016
Revenue			
Net municipal taxes (Schedule 2)	28,638,915	28,536,232	27,585,043
User fees and sales of goods	36,730,008	35,476,991	31,256,511
Government transfers (Schedule 3)	9,863,303	7,165,724	10,584,673
Investment income	238,200	601,478	282,548
Penalties and costs of taxes	2,294,700	1,895,864	2,239,033
Development levies	2,204,700	189,398	2,200,000
Licenses and permits	1,195,000	410,558	379,117
Third party developer capital contributions-in-kind	-	4,588,216	17,459,211
Franchise and concession contracts	5,648,135	5,930,878	5,509,401
Gain (loss) on disposal of tangible capital assets	-	188,857	288,088
Donations	83,000	170,079	173,951
Other	23,900	670	2,626
	84,715,161	<u>85,154,945</u>	95,760,202
Expenditures Legislative	1,452,163	1,359,305	864,021
Administration	10,999,109	13,331,213	12,275,776
Bylaws enforcement	12,385,409	11,645,117	11,664,211
Roads, streets, walks, lighting	14,597,694	13,107,516	11,721,930
Water supply and distribution	7,858,912	7,483,896	7,474,689
Wastewater treatment and disposal	4,989,536	5,170,797	4,734,814
Waste management	3,353,084	2,972,951	3,601,501
Family and community support	4,533,997	3,824,925	3,601,700
Land use planning, zoning and development	1,359,470	925,373	1,794,600
Subdivision land development	1,196,758	1,530,148	673,605
Parks and recreation	14,039,973	13,295,338	14,500,359
Culture	3,494,209	3,504,753	3,718,774
	80,260,314	78,151,332	76,625,980
Excess (Deficit) Of Revenue Over			
Expenditures	\$ <u>4,454,847</u>	7,003,613	19,134,222
Accumulated Surplus from Operations, Beginning	of Year	<u>485,970,270</u>	466,836,048
Accumulated Surplus from Operations, End o	\$ <u>492,973,883</u>	\$ <u>485,970,270</u>	

CONSOLIDATED STATEMENT OF CASH FLOWS YEAR ENDED DECEMBER 31, 2017

	2017	2016
Cash Provided By (Used In):		
Operating Activities Excess (deficiency) of revenues over expenditures Amortization Gain on sale of tangible capital assets Contributed tangible capital assets Unrealized gain on investments Net change in non-cash operating working capital balances	7,003,613 21,063,640 (188,857) (4,588,216) 4,000	19,134,222 20,359,445 (288,088) (17,363,285) -
Decrease (increase) in taxes and grants in lieu of taxes Decrease (increase) in trade and other receivables Decrease (increase) in land and inventories for resale Decrease (increase) in investments Decrease (increase) in inventory for consumption Decrease (increase) in prepaid expenses Increase (decrease) in accounts payable and accrued liabilities Increase (decrease) in deposit liabilities Increase (decrease) in deferred revenue Increase (decrease) in employee benefit obligations Increase (decrease) in provision for landfill closure and post-closure costs Increase (decrease) in liability for contaminated sites	(123,604) 777,712 1,198,357 (80,243) (129,813) 168,500 4,486,393 44,689 6,344,940 (131,144) 128,023 <u>305,824</u>	(255,178) (3,554,222) 1,662,691 4,793,172 143,500 93,340 (1,358,200) (113,145) 401,916 (459,319) 80,108
Capital Activities Acquisition of tangible capital assets Proceeds on disposal of tangible capital assets	<u>36,283,814</u> (13,224,374) <u>337,305</u>	23,276,957 (15,407,836) <u>376,415</u>
Investing Activities Temporary investments Decrease (increase) restricted cash and cash equivalents	<u>(12,887,069)</u> (2,090,000) <u>(6,798,538)</u>	(15,031,421) (7,794,000) (1,525,125)
Financing Activities Long-term debt advanced (repaid) Obligations under capital lease advanced (repaid)	<u>(8,888,538)</u> (2,101,768) <u>(34,265)</u> <u>(2,136,033)</u>	<u>(9,319,125</u>) 5,344,939 <u>(31,481</u>) <u>5,313,458</u>
Change in cash and cash equivalents during the year	12,372,174	4,239,869
Cash and Cash Equivalents, Beginning of Year	8,344,270	4,104,401
Cash and Cash Equivalents, End of Year	\$ <u>20,716,444</u>	\$ <u>8,344,270</u>
Cash and cash equivalents is made up of: Cash (Note 3) Less: restricted portion of cash (Note 3)	31,470,818 <u>(10,754,374)</u> \$ 20,716,444	12,300,106 (3,955,836)
	\$ <u>20,716,444</u>	\$ <u>8,344,270</u>

CONSOLIDATED STATEMENT OF REMEASUREMENT GAINS AND LOSSES DECEMBER 31, 2017

	2017	2016
Accumulated Remeasurement Gains (Losses), Beginning of Year	(4,000)	(210,000)
Unrealized gains (losses) on investments	4,000	206,000
Accumulated Remeasurement Gains (Losses), End Of Year	\$ \$	(4,000)

CONSOLIDATED STATEMENT OF CHANGE IN NET FINANCIAL ASSETS YEAR ENDED DECEMBER 31, 2017

	2017	2016
Excess Of Revenue Over Expenditures	7,003,613	19,134,222
Amortization of tangible capital assets	21,063,640	20,359,445
Proceeds on disposal of tangible capital assets	337,305	376,415
Change in inventories and prepaid expenses	38,687	236,840
(Gain) loss on sale of tangible capital assets	(188,857)	(288,088)
Acquisition of tangible capital assets	<u>(17,812,590</u>)	<u>(32,771,121</u>)
	10,441,798	7,047,713
Net remeasurement gains (losses)	4,000	206,000
Increase (Decrease) in Net Financial Assets	10,445,798	7,253,713
Net Financial Assets, Beginning Of Year	9,087,134	1,833,421
Net Financial Assets, End Of Year	\$ <u>19,532,932</u>	\$ <u>9,087,134</u>

CONSOLIDATED SCHEDULE OF TANGIBLE CAPITAL ASSETS YEAR ENDED DECEMBER 31, 2017 (SCHEDULE 1)

		Land		Machinery &	Engineering	Work in	Total	Total
	Land	Improvements	Buildings	Equipment	Structures	Progress	2017	2016
Cost Balance, beginning of year Additions Disposals Transfers	25,024,977 1,668,278 -	2,498,527 1,413,553 - -	155,966,629 1,122,671 (216,207) 26,494	52,812,069 3,170,634 (173,470) 6,080	475,505,107 10,092,282 - 750	228,097 345,172 - (33,324)	712,035,406 17,812,590 (389,677) -	680,674,700 32,771,121 (1,410,415)
Balance, end of year	26,693,255	3,912,080	156,899,587	55,815,313	485,598,139	539,945	729,458,319	712,035,406
Accumulated Amortization Balance, beginning of year Amortization Accumulated amortization on disposals	-	81,378 103,326 	45,881,319 3,913,272 (109,051)	30,612,073 5,538,829 (132,178)	159,626,294 11,508,213 	-	236,201,064 21,063,640 (241,229)	217,163,707 20,359,445 (1,322,088)
Balance, end of year		184,704	49,685,540	36,018,724	171,134,507		257,023,475	236,201,064
Net Book Value of Tangible Capital Assets	\$ <u>26,693,255</u>	\$ <u>3,727,376</u> \$	<u> 107,214,047</u>	\$ <u>19,796,589</u>	\$ <u>314,463,632</u>	\$539,945	\$ <u>472,434,844</u>	\$ <u>475,834,342</u>

CONSOLIDATED SCHEDULE OF PROPERTY AND OTHER TAXES YEAR ENDED DECEMBER 31, 2017 (SCHEDULE 2)

	Budget (Unaudited)	2017	2016
Taxation			
Real property taxes	44,828,897	44,975,604	43,264,401
Government grants in lieu of property taxes	149,000	114,764	252,359
Special assessments and local improvement	59,957	<u> </u>	48,409
	45,037,854	45,150,325	43,565,169
Requisitions			
Lloydminster Public School Division	12,922,166	13,097,694	12,493,530
Lloydminster Separate School Division	3,476,773	3,516,399	3,486,596
	16,398,939	<u>16,614,093</u>	15,980,126
Net Municipal Taxes	\$ <u>28,638,915</u>	\$ <u>28,536,232</u>	\$ <u>27,585,043</u>

CONSOLIDATED SCHEDULE OF GOVERNMENT TRANSFERS YEAR ENDED DECEMBER 31, 2017 (SCHEDULE 3)

	Budget (Unaudited)	2017	2016
Federal			
Shared-cost agreements and grants	28,140	67,611	27,004
Provincial			
Shared-cost agreements and grants -Alberta	6,845,846	3,878,737	7,274,037
Shared-cost agreements and grants -Saskatchewan	2,686,776	2,902,135	2,892,045
	9,532,622	6,780,872	10,166,082
Local			
Shared-cost agreements and grants	302,541	317,241	391,587
	\$ <u>9,863,303</u>	\$ <u>7,165,724</u>	\$ <u>10,584,673</u>

CONSOLIDATED SCHEDULE OF SEGMENT DISCLOSURES YEAR ENDED DECEMBER 31, 2017 (SCHEDULE 4)

For the year ended December 31, 2017 (in thousands)

	Administration	General Municipal	Recreation & Culture	Planning & Engineering	Utilities	Protective Services	Transportation	Land Development	Total
_							-	-	
Revenue	00 500								00 500
Net municipal taxes	28,536	-	-		-	-	-	-	28,536
User fees and sales of goods	779	3	6,482	1	23,321	150	597	4,138	35,477
Government transfers	5,376	-	1,001	1	-	736	52	-	7,166
Investment income	592	-	9	-	-	-	-	-	601
Penalties and costs of taxes	-	230	-	-	-	1,665	-	-	1,895
Development levies	-	-	-	-	-	-	-	189	189
Licenses and permits	-	-	-	301	-	10	100	-	411
Third party developer contributions	-	-	-	-	-	-	-	4,588	4,588
Franchise & concession contracts	5,931	-	-	-	-	-	-	-	5,931
Gain (loss) on disposal of									
capital assets	189	-	-	-	-	-	-	-	189
Donations	119	-	51	-	-	-	-	-	170
Other	<u>(1</u>)		3						2
	41,521	233	7,546	309	23,321	2,561	749	8,915	85,155
Expenditures									
Salaries, wages and benefits	7,125	634	7,917	1,295	2,928	2,860	2,389	202	25,350
Contracted and general services	2,211	1,037	2,985	570	2,806	8,710	(356)	111	18,074
Materials, goods and utilities	619	5	3,471	39	2,463	249	4,009	1,201	12,056
Transfers to local boards or agencies	-	-	422	-	_,	-	-	-	422
Bank charges	45	-	57	-	-	-	-	-	102
Interest on long term debt	685	-	31	-	219	-	148	-	1,083
Amortization	2,134	-	3,042	133	7,212	871	7,656	16	21,064
,									
	12,819	1,676	17,925	2,037	15,628	12,690	13,846	1,530	78,151
Excess (Deficiency) of Revenue Over Expenditures	\$ <u>28,702</u>	\$ <u>(1,443</u>)	\$ <u>(10,379</u>)	\$ <u>(1,728</u>)	\$ <u>7,693</u>	\$ <u>(10,129</u>)	\$ <u>(13,097</u>)	\$ <u>7,385</u>	\$ <u>7,004</u>

CONSOLIDATED SCHEDULE OF SEGMENT DISCLOSURES YEAR ENDED DECEMBER 31, 2017 (SCHEDULE 4)

For the year ended December 31, 2016 (in thousands)

	Administration	General Municipal	Recreation & Culture	Planning & Engineering	Utilities	Protective Services	Transportation	Land Development	Total
							-	-	
Revenue									
Net municipal taxes	27,585	-	-	-	-	-	-	-	27,585
User fees and sales of goods	807	17	6,468	-	21,409	128	477	1,950	31,256
Government transfers	8,772	-	1,036	-	-	720	57	-	10,585
Investment income	274	-	9	-	-	-	-	-	283
Penalties and costs of taxes	-	261	-	-	-	1,978	-	-	2,239
Licenses and permits	-	-	-	298	-	5	76	-	379
Third party developer contributions	-	-	-	-	-	-	-	17,459	17,459
Franchise & concession contracts	5,509	-	-	-	-	-	-	-	5,509
Gain (loss) on disposal of									
capital assets	289	-	(1)	-	-	-	-	-	288
Donations	87	-	86	-	-	-	-	-	173
Other			4						4
	43,323	278	7,602	298	21,409	2,831	610	19,409	95,760
Expenditures									
Salaries, wages and benefits	6,236	699	8,925	1,563	3,030	2,729	2,306	107	25,595
Contracted and general services	1,740	450	3,275	886	3,130	8,590	(2,330)	124	15,865
Materials, goods and utilities	575	3	4,041	113	2,904	307	4,705	432	13,080
Transfers to local boards or agencies	-	-	(27)	625	-	-	-	-	598
Bank charges	43	-	55	-	-	-	-	-	98
Interest on long term debt	720	-	28	-	129	_	155	_	1,032
Amortization	2,016		3,037	151	6,894	889	7,361	10	20,358
	11,330	1,152	19,334	3,338	16,087	12,515	12,197	673	76,626
Excess (Deficiency) of Revenue Over Expenditures	\$ <u>31,993</u>	\$ <u>(874</u>)	\$ <u>(11,732</u>)	\$ <u>(3,040</u>)	\$ <u>5,322</u>	\$ <u>(9,684</u>)	\$ <u>(11,587</u>)	\$ <u>18,736</u>	\$ <u>19,134</u>

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

1. Significant Accounting Policies

The consolidated financial statements of the City of Lloydminster (the "City") are the representations of management prepared in accordance with Canadian public sector accounting standards. The significant accounting policies are summarized as follows:

a) Reporting Entity

The consolidated financial statements include the assets, liabilities, revenues, expenses, changes in accumulated surplus, changes in net financial assets (debt) and cash flows of the reporting entity. The reporting entity is comprised of all organizations and enterprises which are controlled by the City, which include the following:

Vic Juba Community Theatre Board

Lloydminster Public Library

The Lloydminster Downtown Business Improvement District

Lloydminster Facilities Corporation

The schedule of taxes levied includes operating requisitions for the Public and Catholic School Boards that are not part of the municipal reporting entity.

The statements exclude trust assets that are administered for the benefit of external parties. Interdepartmental and organizational transactions and balances are eliminated.

b) Use of Estimates

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions on such areas as allowance for doubtful accounts, employee benefits, environmental provisions and estimated useful lives of assets. These estimates and assumptions are based on the City's best information and judgment and may differ significantly from actual results.

c) Basis of Accounting

The consolidated financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting recognizes revenues as they are earned and measurable. Expenses are recognized in the period the goods and services are acquired and a liability is incurred or transfers are due, with the exception of pension expenditures as disclosed in 1(d).

d) Defined Contribution Plan

The City participates in a multi-employer defined contribution pension plan for certain employees. Under the plan, the City's obligations are limited to their contributions. These contributions are recorded as expenditures in the year in which they become due.

e) Investments

Investments are recorded in accordance with its policy for financial instruments, as described in Note 1 (p).

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

1. Significant Accounting Policies (continued)

f) Inventories

Inventories of materials and supplies for consumption and inventories for resale are valued at the lower of cost or net realizable value with cost determined by the average cost method.

Land held for resale is recorded at the lower of cost or net realizable value. Cost includes costs for land acquisition and improvements required to prepare the land for servicing such as clearing, stripping and leveling charges. Related development costs incurred to provide infrastructure such as water and wastewater services, roads and sidewalks are recorded as tangible capital assets under their respective function.

g) Tangible Capital Assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. Government contributions for the acquisition of capital assets are reported as revenue and do not reduce the related capital asset costs. The cost, less residual value, of the tangible capital assets are amortized on a straight-line basis over their estimated useful lives as follows:

Land improvements	7 - 25 years
Buildings	10 - 45 years
Engineering structures	10 - 75 years
Machinery and equipment	3 - 50 years

Amortization is not charged in the year of acquisition. Assets under construction are not amortized until the asset is available for productive use.

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt and also are recorded as revenue.

Leases are classified as capital or operating leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred. At the inception of a capital lease, an asset and an obligation are recorded at an amount equal to the lesser of the present value of the minimum lease payments and the property's fair value at the beginning of such lease. Assets recorded under capital leases are amortized on the same straight-line method described above.

h) Local Improvement Charges

Construction and borrowing costs associated with local improvement projects are recovered through annual special assessments during the period of the related borrowings. These levies are collectible from property owners for work performed by the City.

Where a taxpayer has elected to prepay the outstanding local improvement charges, such amounts are recorded as deferred revenue. Deferred revenue is amortized to revenue on a straight line basis over the remaining term of the related borrowings.

In the event that the prepaid amounts are applied against the related borrowings, the deferred revenue is amortized to revenue by an amount equal to the debt repayment.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

1. Significant Accounting Policies (continued)

i) Reserves for Future Expenditures

Reserves are established at the discretion of Council to set aside funds for future operating and capital expenditures. Reserves represent a component of the Accumulated Surplus.

j) Over-Levies and Under-Levies

Over-levies and under-levies arise from the difference between the actual levy made to cover each requisition and the actual amount requisitioned.

If the actual levy exceeds the requisition, the over-levy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisition amount, the under-levy is accrued as a receivable and as property taxes.

Requisition tax rates in the subsequent year are adjusted for any over-levies or under-levies of the prior year.

k) Developers' Levies

Developers' levies are estimated using the rates established by bylaw at the time of the agreement. Although there is an external restriction on funds received via legislation and/or agreement, the City does not have the future planning information required to determine an appropriate deferral. The levies are taken into income as they are received or become receivable.

I) Deferred Revenue

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used in the conduct of certain programs, in the completion of specific work or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed or the tangible capital assets are acquired.

m) Revenue Recognition

Revenues are recorded on the accrual basis. Revenues are recognized in the period in which the transactions or events occurred that gave rise to the revenues, provided the amount to be received can be reasonably estimated and collection is reasonably assured.

Government transfers are the transfer of assets from the senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future or are the result of a direct financial return. Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be determined.

Property tax revenues are based on market value assessments and tax mill rates determined annually. Taxation revenues are recorded at the time tax billings are issued. Assessments are subject to appeal.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

1. Significant Accounting Policies (continued)

n) Landfill Closure and Post-Closure Liability

Environmental law requires closure and post-closure care of solid waste landfill sites. Closure care includes final covering and landscaping of the landfill and implementation of drainage and gas management plans. Post-closure care requirements include cap maintenance, groundwater monitoring, gas management system operations, inspections and annual reports. This requirement is being provided for over the estimated remaining life of the landfill site based on usage.

o) Contaminated Sites Liability

Contaminated sites are a result of contamination being introduced into air, soil, water or sediment of a chemical, organic or radioactive material or live organism that exceeds an environmental standard. The liability is recorded net of any expected recoveries. A liability for remediation of a contaminated site is recognized when a site is not in productive use and is management's estimate of the cost of post-remediation including operation, maintenance and monitoring.

p) Financial Instruments

Financial instruments are recorded at fair value when acquired or issued. In subsequent periods, financial assets with actively traded markets are reported at fair value, with any unrealized gains and losses reported in income. All other financial instruments are reported at amortized cost adjusted by transaction costs, which are amortized over the expected life of this instrument.

2. Financial Instruments

The City's financial instruments consist of cash and temporary investments, accounts receivable, investments, accounts payable and accrued liabilities, deposit liabilities, employee benefit liabilities and long term debt.

Interest rate risk

Interest rate risk is the risk to the City's earnings that arise from fluctuations in interest rates and the degree of volatility of these rates. See Notes 3, 6 and 12.

Credit risk

The City is exposed to credit risk on receivables from taxpayers and customers. In order to reduce its credit risk, the City reviews credit limits on a regular basis. Concentration of credit risk is limited due to the diverse customer base covered by the City's operations.

Liquidity risk

Liquidity risk is the risk that an entity will encounter difficulty in meeting obligations associated with financial liabilities. The City is exposed to this risk mainly in respect of funds from its customers, accounts payable, and long term debt.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

3. Cash and Temporary Investments

	2017	2016
Cash Temporary investments	31,470,818 <u>15,090,000</u>	12,300,106 13,000,000
	\$ <u>46,560,818</u>	\$ <u>25,300,106</u>

Cash consists of cash on hand and balances with banks and brokers available for operations. Temporary investments are short-term deposits with maturities of one year or less.

Included in cash and temporary investments are restricted monies totaling \$10,754,374 (2016 - \$3,955,836) received through government transfers to be used exclusively for operating and capital projects, amounts have been recorded through deferred revenue and restricted reserves.

The City has a demand operating credit facility with a maximum borrowing limit of \$12,500,000 that bears interest at the prime rate minus 0.75% per annum. This credit facility is secured by all book accounts and book debt. The balance drawn on the revolving loan at December 31, 2017 was \$0 (2016 - \$0).

4. Receivables

5.

	2017	2016
Current taxes and grants in lieu of taxes Arrears taxes receivable	1,265,480 540,529	1,616,329
Arrears taxes receivable		66,076
	<u>1,806,009</u>	1,682,405
Trade accounts receivable	8,298,730	9,094,076
Less: allowance for doubtful accounts	162,855	180,489
	8,135,875	8,913,587
2	\$ <u>9,941,884</u>	\$ <u>10,595,992</u>
Land and Inventories for Resale		
	2017	2016
Residential:		
Land being developed Available for sale	2,732,669 <u>3,533,961</u>	2,705,306 <u>3,751,018</u>
Commercial:	6,266,630	6,456,324
Land being developed	62,418	2,867,525
Available for sale	<u>5,670,896</u>	3,869,164
	5,733,314	6,736,689
Raw land held for future development	5,495,112	5,495,112
Gift shop inventory	37,936	43,224
\$	17,532,992	\$ <u>18,731,349</u>

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

6. Investments

	2017		20)16
	Cost	Market Value	Cost	Market Value
Equity shares Notes and deposits	42,088 <u>5,155,000</u>	42,088 <u>5,155,000</u>	40,845 <u>5,080,000</u>	40,845 <u>5,076,000</u>
	\$ <u>5,197,088</u>	\$ <u> 5,197,088</u>	\$ <u>5,120,845</u>	\$ <u>5,116,845</u>

Equity shares include equity common shares of local credit unions and co-operatives carried at cost.

Notes and deposits have an effective interest rate of 2.12% with a maturity date of July 18, 2019. Notes and deposits are carried at the lower of cost and market value in accordance with the City's policy for financial instruments, as described in Note 1(p).

7. Deferred Revenue

Deferred revenue consists of funds received which relate to expenditures to be incurred in future periods, as follows:

······	2017	2016
Alberta - Family and Community Support Services Grant Alberta - Municipal Sustainability Initiative - Capital Alberta - Resilience Grant Other grants Prepaid taxes Prepaid licenses, rental and utilities Gift certificates Other	3,584,787 2,681,640 5,500 1,452,039 507,716 119,119 4,152	11,392 - - 316,377 1,121,492 448,579 106,673 <u>5,500</u>
	\$ <u>8,354,953</u>	\$ <u>2,010,013</u>

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

8. Employee Benefit Obligations

	2017	2016
Regular payroll	459,103	548,124
Vacation	347,476	439,213
Post-employment benefits	<u> </u>	429,997
	\$ <u>1,286,190</u>	\$ <u>1,417,334</u>

Regular payroll

The regular payroll liability is comprised of payroll owed to employees for days worked that will not be paid until the next fiscal year.

Vacation

The vacation liability is comprised of the vacation time that employees are deferring to future years. Employees have either earned the benefits (and are vested) or are entitled to these benefits within the next budgetary years.

Post-employment benefits

The City provides a sick leave benefit plan. This plan is based on the accumulation of sick leave credits to a maximum of 120 days. If not utilized during their employment term, the employee is entitled to a cash payment upon retirement based on one-half of the accumulated credit.

The City has not obtained an actuarial accounting valuation for the sick leave benefit plan. The maximum accumulated sick leave liability is \$3,057,178 (2016 - \$2,694,550). The City does not expect to have to pay the full amount and has accrued only a portion of the total liability.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

9. Council remuneration

The Lloydminster Charter requires the disclosure of salaries and benefits for municipal officers, the chief administrative officer and designated officers to follow Alberta Regulation 313/2000 and is as follows:

	Salaries (a)	Benefits & Allowances (b)	2017	2016
Mayor Gerald Aalbers Rob Saunders	93,590 -	12,780 -	106,370 -	14,585 94,876
Councilors Ken Baker Stephanie Brown Munro Aaron Buckingham Lachlan Cummine Michael Diachuk Glen Fagnan Linnea Goodhand Chris McQuid Larry Sauer Jonathon Torresan Jason Whiting	35,395 37,195 36,595 - 36,395 37,462 - - - 36,595	1,600 1,600 1,600 - 1,691 1,691 - - - 1,600	36,995 38,795 38,195 - 38,086 39,153 - - - 38,155 - -	34,831 6,085 5,885 28,161 5,893 5,893 28,561 29,069 30,362 5,885 29,543
City Manager Glenn Carroll J.R McDonald & Associates Inc. Dion Pollard	99,404 140,890 28,461 581,982	7,006 18,058 <u>2,939</u> \$ <u>50,565</u>	106,410 158,948 <u>31,400</u> \$ <u>632,547</u>	218,085

(a) Salaries (a) above includes regular base pay, bonuses, overtime, lump sum payments, gross honoraria and any other direct cash remuneration. Differences in remuneration among Councilors is due to committee meeting requirements and portfolio.

(b) Benefits and allowances (b) above include employer's share of all employee benefits and contributions or payments made on behalf of employees including pension, health care, dental coverage, vision coverage, group life insurance, accidental disability and dismemberment insurance, long and short term disability plans, professional memberships, tuition and car allowances.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

10. Defined Contribution Plan

The Manulife Financial Pension Plan is funded by employee and employer contributions at a rate of 5% of the employee's earnings. Pension benefits are based on accumulated contributions and investment earnings. Under the defined contribution plan, the City's obligations are limited to its contributions.

Details of the Manulife Financial Pension Plan are as follows:

	2017	2016
Number of active City members	206	208
Member contribution rate (percentage of salary)	5.00 %	5.00 %
City contribution rate (percentage of salary)	5.00 %	5.00 %
Member contributions for the year	\$ 574,177 \$	570,572
City contributions	\$ 557,931 \$	549,744

11. Landfill Closure and Post-Closure Liability

The estimated total liability is based on the sum of discounted future cash flows for closure and post-closure activities for 25 years after closure using a discount rate of 3.32% and assuming annual inflation of 2%.

The accrued liability portion is based on the cumulative capacity of Phase 1 of the landfill used at year end compared to the estimated total Phase 1 landfill capacity. Based on the 2006 Functional Landfill Study prepared by an independent consultant, management estimates that 16.36% of the total Phase 1 capacity has been utilized. The Phase 1 site is expected to reach capacity in approximately the year 2046.

The City has not yet designated assets for settling closure and post-closure liabilities.

The following summarizes the total net present value for the estimated costs of Phase 1 of the Sanitary Landfill closure and post closure care:

	2017	2016
Estimated closure and post-closure costs, present value	\$ 6,569,691	\$ 6,373,536
Estimated capacity used	16.36 %	14.85 %
Amount accrued to December 31, 2017	\$ 1,074,490	\$ 946,467

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

12. Long Term Debt

		2017	2016
(a)	Debenture debt - Husky Land	1,244,647	1,292,346
(b)	Debenture debt - RCMP Building	5,211,888	5,484,774
(c)	Debenture debt - Operations Centre	16,975,733	17,822,427
(d)	Debenture debt - North South Corridor	4,866,106	5,083,636
(e)	Debenture debt - 25th Street Sanitary Trunk (Lakeside)	2,341,400	2,446,780
(f)	Debenture debt - 25th Street Sanitary Trunk (53 Avenue)	1,291,508	1,346,486
(g)	Debenture debt - 2015 W&S Replacement Program	2,153,859	2,385,686
(ĥ)	Debenture debt - 2016 W&S Replacement Program	1,683,443	1,850,000
(i)	Debenture debt - Outdoor Pool Upgrade	285,019	317,806
(j)	Debenture debt - Russ Robertson Expansion	1,177,822	1,303,252
		\$ <u>37,231,425</u>	\$ <u>39,333,193</u>

- (a) The debenture is repayable to Alberta Capital Finance Authority and bears interest at a rate of 3.058% per annum and matures on December 15, 2036. Semi annual payments are \$43,428.
- (b) The debenture is repayable to Alberta Capital Finance Authority and bears interest at a rate of 2.942% per annum and matures on December 17, 2032. Semi annual payments are \$216,128.
- (c) The debenture is repayable to Alberta Capital Finance Authority and bears interest at a rate of 3.033% per annum and matures on March 15, 2033. Semi annual payments are \$690,438.
- (d) The debenture is repayable to Alberta Capital Finance Authority and bears interest at a rate of 2.957% per annum and matures on December 15, 2034. Semi annual payments are \$183,128.
- (e) The debenture is repayable to Alberta Capital Finance Authority and bears interest at a rate of 2.511% per annum and matures on March 16, 2035. Semi annual payments are \$83,081.
- (f) The debenture is repayable to Alberta Capital Finance Authority and bears interest at a rate of 2.718% per annum and matures on September 15, 2035. Semi annual payments are \$45,602.
- (g) The debenture is repayable to Alberta Capital Finance Authority and bears interest at a rate of 1.860% per annum and matures on June 15, 2026. Semi annual payments are \$137,564.
- (h) The debenture is repayable to Alberta Capital Finance Authority and bears interest at a rate of 2.299% per annum and matures on December 15, 2026. Semi annual payments are \$104,068.
- (i) The debenture is repayable to Alberta Capital Finance Authority and bears interest at a rate of 1.835% per annum and matures on September 15, 2025. Semi annual payments are \$19,235.
- (j) The debenture is repayable to Alberta Capital Finance Authority and bears interest at a rate of 2.081% per annum and matures on March 15, 2026. Semi annual payments are \$75,951.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

12. Long Term Debt (cont'd)

13.

Aggregate annual maturities based on current interest rates and terms of repayment follow:

2018 2019 2020 2021 2022 2023		3 3 3 3 3	3,197,246 3,197,246 3,197,246 3,197,246 3,197,246 3,197,246 0,275,625	
Less	amounts representing interest		9,030,430) 7,231,425	
Oblig	gations Under Capital Lease		2017	2016
a) b)	Capital lease - golf carts Capital lease - reelmasters	\$	- \$ <u>39,090</u>	17,200 <u>56,155</u>
		\$	<u>39,090</u> \$	73,355

- a) The capital lease bears interest at a rate of 9.507% per annum, repayable in blended payments of \$3,041 for the months of May through October each year. The lease matures on November 1, 2017 and is secured by the specified equipment.
- b) The capital lease bears interest at a rate of 7.50% per annum, repayable in blended payments of \$3,472 for the months of May through October each year and a \$20,571 option to purchase at the end of the lease. The lease matures on November 1, 2018 and is secured by the specified equipment.

The following is a schedule of future minimum lease payments together with the balance of the obligation under capital lease.

2018	41,403
Less: amounts representing interest	<u>(2,313)</u>
	\$ <u>39,090</u>

Included in interest on long term debt is \$4,950 (2016 - \$7,540) of interest paid on capital lease obligations.

14. Liability for Contaminated Sites

As of December 31, 2017, the liability for contaminated sites includes sites associated with former City operations and sites acquired through acquisition. The nature of the contamination includes hydrocarbons, chlorides, nitrates and asbestos. The sources of contamination include fuel handling, vehicle storage and maintenance, salt storage, animal waste and construction materials.

Liability estimates are based on environmental site assessments. The City has recognized a net increase in the liability of \$305,824 over the prior year, representing a total liability for the remediation of contaminated sites of \$305,824 (2016 - \$0).

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

15. Debt Limits

Section 185(1) of the Lloydminster Charter requires that debt and debt limits follow the regulations of the Alberta Municipal Government Act. Alberta Regulation 255/2000 requires the City's debt and debt limit be disclosed as follows:

	2017	2016
Total debt limit Total debt		57,155 <u>06,548</u>
Amount of debt limit unused	\$<u>79,152,014</u>	<u>50,607</u>
Debt servicing limit Debt servicing		42,859 <u>36,324</u>
Amount of Debt Servicing Limit Unused	\$ <u>16,165,106</u> \$ <u>14,7</u>	<u>06,535</u>

The debt limit is calculated at 1.5 times revenue of the City (as defined in Alberta Regulation 255/2000) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities that could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the City, rather, the financial statements must be interpreted as a whole.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

16. Segment Disclosures

The City provides a range of services to its ratepayers. For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. The accounting policies used in these segments are consistent with those followed in the preparation of the financial statements as disclosed in Note 1. Segments are as follows:

(a) Administration

Administration manages municipal buildings, City investments, communication services, information services and technology, and cash collection and management services.

(b) General Municipal

General municipal services oversees property assessment contract services; creates bylaws, policies, and directives; and provides oversight to the organization.

(c) Recreation & Culture

Recreation and culture operates economic development and tourism programs, recreation facilities including parks, cemetery, campground, swimming pools, arenas, museum and art gallery and oversee community grant programs including family and community support services. It also oversees grants to the Lloydminster Public Library and Theatre.

(d) Planning & Engineering

Planning & engineering carries out zoning and subdivision approvals, issues development permits and manages building permits and inspections, development levies and contributed tangible capital assets.

(e) Utilities

Utilities oversee water treatment and distribution, wastewater treatment and collection, storm water collection and management facilities, waste, recycling and organics collection, and landfill services.

(f) Protective Services

Protective services operate 911 emergency response, by-law enforcement, RCMP contract operations, fire prevention and suppression.

(g) Transportation

Transportation manages snow removal and street sweeping operations, maintains and manages the City's fleet and provides airport services.

(h) Land Development

Land development designs and creates residential neighbourhoods and commercial properties.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

17. Accumulated Surplus

Accumulated surplus consists of unrestricted, restricted and amounts invested in tangible capital assets as follows:

	2017	2016
Unrestricted surplus Internal reserves (Note 19) Restricted reserves (Note 20) Equity in tangible capital assets (Note 18)	31,571,421 21,601,667 4,636,466 <u>435,164,329</u>	29,937,957 15,897,593 3,706,926 <u>436,427,794</u>
	\$ <u>492,973,883</u>	\$ <u>485,970,270</u>
Equity in Tangible Capital Assets		
	2017	2016
Tangible capital assets (Schedule 1) Accumulated amortization (Schedule 1) Long-term debt (Note 12) Obligations under capital lease (Note 13)	729,458,319 (257,023,475) (37,231,425) <u>(39,090</u>)	712,035,406 (236,201,064) (39,333,193) <u>(73,355</u>)

\$<u>435,164,329</u> \$<u>436,427,794</u>

19. Internal Reserves

18.

	Opening balance	Transfers from other funds	Transfers to other funds	Interest earned	Closing balance
Equipment pool	2,684,789	-	-	43,075	2,727,864
Offsite reserves	6,770,452	189,398	(44,243)	162,150	7,077,757
Subdivision prepaid					
improvement	2,032,767	-	-	32,614	2,065,381
Engineering capital	639,503	-	-	5,131	644,634
Capital asset replacement	-	5,205,584	-	-	5,205,584
Revolving capital fund / CTF	2,857,013	-	-	45,838	2,902,851
Park development assessment	36,925	-	-	593	37,518
Parks and recreation capital	773,204	-	-	12,405	785,609
New cultural facility	102,940	-	-	1,651	104,591
Special events		<u> </u>	<u>-</u>		<u>49,878</u>
	\$ <u>15,897,593</u>	\$ <u>5,444,860</u>	\$ <u>(44,243</u>) \$	303,457	<u>\$21,601,667</u>

20. Restricted Reserves

	Opening balance	Transfers from other funds	Transfers to other funds	Interest earned	Closing balance
AB Federal gas tax fund SK Federal gas tax fund Public reserve - municipal	2,235,948 1,304,463 <u>166,515</u>	1,067,717 594,138 	(112,768) (692,615) 	35,371 35,026 <u>2,671</u>	3,226,268 1,241,012 <u>169,186</u>
	\$ <u>3,706,926</u>	\$ <u>1,661,855</u>	\$ <u>(805,383</u>) \$	73,068	\$ <u>4,636,466</u>

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2017

21. Lloydminster Facilities Corporation

The Lloydminster Facilities Corporation's ongoing operations depend on continued funding from the City of Lloydminster. The transactions below have been eliminated upon consolidation in the City's financial statements.

	2017	2016
Expenditures		
Lloydminster Facilities Corporation - transfers to local boards	\$ 161,000	\$ 56,000
Additional amounts due to (from) related entities are as follows:		
Due from Lloydminster Facilities Corporation	\$(1,035,833)	\$ (920,914)

22. Contingent Liability

An action has been commenced against the City for wrongful dismissal. No provision has been made in these financial statements in respect of this action.

23. Approval of Financial Statements

Council and Management have approved these consolidated financial statements.

24. Comparative Amounts

Certain 2016 comparative figures have been reclassified to conform with the financial statement presentation adopted in the current year. The reclassifications resulted in no effect on reported net income.